

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 INR-11 L-03 ACDA-19

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C O N F I D E N T I A L USNATO 4965

E.O. 11652: GDS
TAGS: MCAP, NATO
SUBJECT: MINISTERIAL GUIDANCE

REF: A. USNATO 4926

B. STATE 196902

C. USNATO 4906

D. USNATO 4585

E. USNATO 4942

SUMMARY: THIS MESSAGE OFFERS POSSIBLE STEPS BETWEEN NOW
AND DECEMBER DPC MINISTERIAL MEETING FOR ADVANCING US TEXTS
AND IDEAS FOR MINISTERIAL GUIDANCE. TO IMPROVE PROSPECTS
FOR ACCEPTANCE OF US IDEAS, WE WILL NEED TO PROVIDE LEADER-
SHIP AND PERSUASIVE ARGUMENTS AND ALSO DEMONSTRATE THAT
WE FEEL IT IS IMPORTANT BY PRESSING IN ALL SUITABLE NATO
FORA, AS WELL AS BILATERALLY.
END SUMMARY.

1. MISSION OFFICERS AND DR. GAFFNEY HAVE DISCUSSED US CONCEPT OF NEW
MINISTERIAL GUIDANCE, INCLUDING MAIN THEMES CONTAINED IN CURRENT
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DRAFT (REF A), WITH IS; CHAIRMAN, MC; AND FRG AND UK DELEGATIONS HERE.

IN ADDITION, MISSION HAS INTRODUCED US IDEAS IN DRC AND PROMISED PROMPT

CIRCULATION OF A US DRAFT (REF E).

2. WE HAVE A CONSIDERABLE LEADERSHIP TASK BEFORE US IF WE ARE TO GAIN ALLIED ACCEPTANCE OF THE MAIN ELEMENTS OF US THINKING ON MINISTERIAL GUIDANCE AT THE DECEMBER 10-11 DPC MINISTERIAL MEETING. MISSION OFFERS FOLLOWING POSSIBLE STEPS TO FURTHER US OBJECTIVES BETWEEN NOW AND THAT TIME:

A. AFTER WASHINGTON APPROVAL, MISSION WILL CIRCULATE US DRAFT (REF A) TO DPC MEMBERS. WE HAVE ASKED FOR SUCH AUTHORITY BY SEPT.17, IN ORDER TOMAKE POSSIBLE A PRELIMINARY DISCUSSION OF THE ELEMENTS OF MINISTERIAL GUIDANCE AT NEXT DRC MEETING, ON SEPT. 19.

B. DRC DISCUSSIONS OF THE SUBJECT WILL CONTINUE PERIODICALLY FOR THE NEXT SEVERAL WEEKS, THOUGH SUCH DISCUSSIONS WILL BE SLOWED DOWN TO SOME EXTENT BY FALL DEFENSE REVIEW, WHICH WILL INVOLVE EXTENSIVE TRAVEL FOR TRILATERAL EXAMINATIONS OF NATIONAL DPQ RESPONSES BY SUCH KEY INDIVIDUALS AEDRC CHAIRMAN HUMPHRESYS AND DEPUTY CHAIRMAN BRABAND, AS WELL AS FREQUENT DRC MEETINGS FOR MULTILATERAL DPQ EXAMINATIONS. DURING THIS PERIOD MISSION WILL CONTINUE TO PRESS US POEITION ON MINISTERIAL GUIDANCE, BOTH IN DRC AND BILATERALLY WITH IS AND DELEGATIONS.

C. SOON AFTERUS TEXT IS CIRCULATED, RUMSFELD WILL RAISE SUBJECT IN PERM REPS LUNCH, ADVANCING MAIN THEMESIN US THINKING AND EMPHASIZING IMPORTANCE SECRETARY SCHLESINGER ATTACHES TO DISCUSSION AND ADOPTION OF NEW MINISTERIAL GUIDANCE CONTAINING THESE KEY POINTS. RUMSFELD WILL ALSO MEET WITH SYG LUNS INDIVIDUALLY.

D. RUMSFELD WILL RAISE MINISTERIAL GUIDANCE IN A DPC MEETING IN LATER SEPTEMBER, AGAIN EXPLAINING US THINKING AND URGING PERM REPS TO TAKE AN ACTIVE PART IN FORMULATING KEY ELEMENTS OF NEW GUIDANCE. RUMSFELD WILL URGE THAT IMPORTANT DIFFERENCES NOT BE PAPEREDOVER, BUT LEFT FORDISCUSSION AT MINISTERIAL LEVEL.

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E. IN ORDER TO IMPRESS UPON ALLIED GOVERNMENTS THE EXTENT OF US INTEREST IN NEW MINISTERIAL GUIDANCE AND TO BE CERTAIN THAT TTEY UNDERSTAND OUR REASONING, WASHINGTON SHOULD LOOK FOR OPPORTUNITIES FOR HIGH-LEVEL BILATERALDISIUSSIONS ON THE SUBJECT. POSSIBILITIES APPAR TO INCLUDE : DISCUSSIONS BETWEEN CJCS AND HIS COUNTERPARTS DURING NATO MILITARY COMMITTEE FALL TOUR, AND DISCUSSIONS BETWEEN DECDEF AND OTHER MODS AT ROME NPG MINISTERIAL MEETING IN EARLY NOVEMBER. WE ALSO SUGGEST THAT WASHINGTON CONSIDERADVISABILITY OF A LETTER FROM SECDEF TO MODS OR TO SYG AND ALL DPC PERM REPS, DISCUSSING MINISTERIAL GUIDANCE AND PERHPAS FORWARDING US DRAFT TEXT.

F. WE WILL AIM FOR COMPLETION OF PERM REPS' ACTION BY MID-

NOVEMBER, TO PERMIT ADEQUATE TIME FOR CONSIDERATION IN CAPITALS
BEFORE MINISTERIAL MEETING ON DECEMBER 10-11.

3. SUGGESTED SCHEDULE OF ACTIVITIES FOLLOWS (DATES IN SOME
CASES ARE APPROXIMATE):

11 SEPT -- SEPARATE MEETINGS WITH UK, FRG, AND INTERNATIONAL
STAFF AT NATO HQ (ALREADY COMPLETED)

12 SEPT -- US STATEMENT IN DRC (ALREADY COMPLETED)

12-13 SEPT -- DISCUSSED DURING MEETING OF US, UK, FRG REPS IN BONN ON
CONVENTIONAL BALANCE (ALREADY COMPLETED)

14-21 SEPT -- DISCUSSIONS DURING MC FALL TOUR

16 SEPT -- SECDEF SENDS LETTER AND TEXT TO MODS

16-17 SEPT -- RUMSFELD MEETS INDIVIDUALLY WITH LUNS

17 SEPT -- RUMSFELD SENDS TEXT TO PERM REPS

18 SEPT -- EWG DISCUSSION (IN CONTEXT OF MEETING ON RATIONALIZATION)

19. SEPT -- FIRST DRC DISCUSSION

24 SEPT -- DISCUSSION AT WPERM REPS LUNCH

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LATE SEPT -- FIRST DPC DISCUSSION

EARLY OCT -- MEETING OF US, UK, FRG REPS IN WASHINGTON ON
CONVENTIONAL BALANCE

EARLY OCT -- USNATO REPS MEET IN CAPITALS WITH BELGIAN,
NETHERLANDS, AND ITALIAN MODS -- OTHERS AS NECESSARY

MID- OCT -- DRC STATUS REPORT TO DPC

31 OCT -- DRC REPORT TO DPC

7-8 NOV -- SECDEF BILATERAL MEETINGS AT NPG MINISTERIAL

14 NOV -- DPC SENDS REPORT HIGHLIGHTING KEY ISSUES TO CAPITALS
AS BASIS FOR MINISTERIAL DISCUSSIONS

11-12 DEC -- DPC MINISTERIAL

13-14 DEC -- DISCUSSION OF POLITICAL IMPLICATIONS AT NAC MINISTERIAL

4. ACTION REQUESTED: WASHINGTON COMMENTS ON AND ADDITIONS TO

ABOVE APPROACH. RUMSFELD

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